

## Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CU-04 CIAE-00 PM-09 INR-09 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 MBFR-03

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R 151931 Z MAR 73

FM USMISSION NATO

TO SECSTATE 9379

INFO ALL NATO CAPITALS 2783

AMEMBSSY HELSINKI

AMEMBASSY MOSCOW

C O N F I D E N T I A L USNATO 1330

E. O. 11652: GDS 12-31-79

TAGS: PFOR

SUBJECT: CSCE: HUMAN CONTACTS MANDATE

HELSINKI FOR USDEL MPT

SUMMARY. INITIAL SENIOR POLADS DISCUSSION MARCH 14 OF CANADIAN REDRAFT OF HUMAN CONTACTS MANDATE PRODUCED GENERALLY FAVORABLE REACTIONS, PARTICULARLY SINCE CANADIANS DELETED ONE CONTROVERSIAL POINT PRIOR TO DISCUSSION. MOST DELEGATIONS STRESSED THAT EXERCISE SHOULD BE REGARDED AS CONTINGENCY PLANNING AND THAT NO NEW TEXTS SHOULD BE INTRODUCED IN HELSINKI AT THIS TIME. AT CLOSE OF MEETING UK REP TABLED REDRAFT OF HUMAN CONTACTS MANDATE ( TEXT SEPTTEL). CANADIAN AND UK PAPERS WILL SERVE AS BASIS OF FUTURE DISCUSSION. EC MEMBER DELEGATIONS OPPOSED TECHNIQUE OF SHORTENING MANDATES BY ELIMINATING SPECIFIC ALLOCATION OF FUNCTIONS TO SUB-COMMITTEES. CANADIANS HAVE REISSUED THEIR PAPER INCLUDING CHANGE MADE AT MEETING. TEXT TRANSMITTED SEPTTEL. END SUMMARY.

1. CANADIAN REP OPENED DISCUSSION BY POINTING OUT THAT  
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AIM OF REDRAFT WAS TO FOCUS ALLIED ATTENTION ON NEED TO SHORTEN, AND WHERE POSSIBLE, AMEND MANDATES OR MAKE THEM

MORE ACCEPTABLE TO SOVIETS AND OTHER CSCE PARTICIPANTS. HE NOTED THAT CANADIANS HAD INCLUDED IN REDRAFT STATEMENT ALONG LINES PROPOSED BY SOVIETS THAT " SOVERNIGNTY, LAWS AND CUSTOMS" OF PARTICIPANTS SHOULD BE RESPECTED. ON REFLECTION, HE SAID, CANADIANS HAD DECIDED TO REMOVE THIS STATEMENT, A MOVE WHICH WAS WELCOMED BY SEVERAL DELEGATIONS. CANADIAN REP ALSO ADDED THAT OTTAWA WISHED ACCOMMODATE RECENT

VATICAN PROPOSALS BY ADDING REFERENCE TO MOVEMENT OF PEOPLE FOR RELIGIOUS PURPOSES AND TO CIRCULATION OF RELIGIOUS IDEAS. LATTER POINT WAS ACCEPTED BY MOST MEMBERS OF COMMITTEE, ALTHOUGH FRENCH REP POINTED OUT THAT MENTION OF RELIGIOUS IDEAS MIGHT BE TROUBLESOME.

2. REACTION OF MOST DELEGATIONS TO CANADIAN PAPER WAS GENERALLY FAVORABLE ALTHOUGH NONCOMMITTAL AS TO WHAT WOULD BE DONE WITH THE TEXT. NO ONE OBJECTED TO CANADIAN COMPRESSION OF SUBSTANTIVE POINTS IN THE MANDATE. HOWEVER, FRG REP OBJECTED TO REFERENCE TO NECESSITY OF " BEARING IN MIND THE GENERAL PRINCIPLES GUIDING RELATIONS AMONG PARTICIPANTS AS OUTLINED FOR THE COMMITTEE ON QUESTIONS OF SECURITY". FRG REP POINTED OUT THAT " RESPECT FOR SOVEREIGNTY" WOULD UNDOUBTEDLY APPEAR IN PRINCIPLES MANDATE AND THAT SOVIET INTERPRETATION OF THIS PRINCIPLE COULD NEGATE ALLIED PROPOSALS IN HUMAN CONTACTS AREA. FRANCE, BELGIUM, FRG, LUXEMBOURG, DENMARK, ITALY, AND THE NETHERLANDS TOOK RESERVED POSITIONS ON PROPOSING ANY COMPLETE REDRAFT IN HELSINKI AT THIS TIME OF EXISTING NATO MANDATE. THESE DELEGATIONS POINTED OUT THAT USE OF INDUCTIVE METHODS AT HELSINKI MEANT THAT ANY CHANGES WOULD COME ABOUT IN PIECEMEAL FASHION AND NOT AS RESULT OF ALLIES' INTRODUCING NEW MANDATES IN TOTO. THOSE DELEGATIONS MENTIONED ABOVE, WITH SUPPORT OF TURKS, STRONGLY URGED CANADIANS TO AVOID TABLING PAPER, OR EVEN PART OF PAPER, IN HELSINKI AT PRESENT TIME.

3. UK REP AGREED WITH OTHER EC DELEGATIONS THAT USE OF INDUCTIVE METHOD MEANT THAT ALLIES SHOULD NOT TABLE REDRAFT, BUT INTRODUCED A REDRAFT OF MANDATE TO INDICATE WHAT LONDON COULD ACCEPT AS A SHORTENED TEXT. HE NOTED THAT UK PAPER WAS PRODUCED FOR SAME REASONS THAT MOTIVATED CANADIANS. UK REP ARGUED THAT SPC  
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SHOULD NOT RPT NOT ATTEMPT TO PRODUCE AGREED TEXT. UK AND CANADIAN PAPERS, HE SAID, SHOULD BE DISCUSSED IN SPC WITH AIM OF REACHING LARGEST POSSIBLE AREA OF AGREEMENT. PAPERS COULD THEN SERVE AS GUIDELINES FOR ALLIED MPT DELEGATIONS. US REP SUPPORTED UK VIEW OF HOW SPC SHOULD APPROACH WORK.

4. BELGIAN REP POINTED OUT THAT SOME MIGHT SAY MANDATES TOO LONG, IT WAS ALSO TRUE THAT MANDATES REPRESENTED BARE BONES OF ALLIED CSCE POSITION. COMPARING

ALLIED MANDATE TO " MINI- SKIRT", BELGIAN REP SUGGESTED THAT FURTHER SHORTENING SHOULD BE APPROACHED CAREFULLY AND MIGHT NOT BE APPROPRIATE.

5. US REP NOTED THAT NATO MANDATES CONTAINED SUBSTANTIAL PORTIONS OF WHAT MIGHT BE CONSIDERED " OQEUICFHSFS"# IN FORM OF REPEATED REFERENCES TO SUB- COMMITTEES AND THEIR FUNCTIONS. WOULD IT NOT BE FEASIBLE, HE SAID, SIMPLY TO NOTE AT APPROPRIATE PLACE IN MANDATE THAT SUB- COMMITTEES WOULD CONSIDER INDIVIDUAL ITEMS LISTED UNDER MANDATE? CANADIAN REP SAID OTTAWA HAD SOME IDEA, BUT UK REP, WITH SUPPORT FROM SEVERAL OTHERS, ARGUED AGAINST US SUGGESTION ON GROUNDS THAT IT WOULD RESULT IN PUTTING DECISION ON FORMATION OF SUB- COMMITTEES OFF UNTIL SECOND STAGE. UK AGREED, HOWEVER, THAT SOME FORMATION MIGHT BE DEVELOPED WHICH WOULD SATISFY THIS CONCERN. UK AND OTHERS SAW SPECIFIC ALLOCATION OF TASKS TO SUB- COMMITTEE AS GUARANTEE THAT SECOND STAGE WILL CONSIDER ALLIED PROPOSALS IN DEPTH.

6. COMMENT: DISCUSSION WILL RESUME MARCH 23, AT WHICH TIME UK PAPER WILL ALSO BE CONSIDERED. OUR IMPRESSION IS THAT ONCE ELICITING SPECIFIC SOVIET RESPONCES TO ALLIED MANDATES HAS RUN ITS COURSE, ALLIES WILL BE PREPARED TO COMPRESS MANDATES ALONG LINES ILLUSTRATIVELY DEMONSTRATED

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